

**GOVERNMENT OF THE RUSSIAN FEDERATION**

**ORDINANCE No. 794**

**of December 30, 2003**

**ON THE UNIFIED STATE SYSTEM  
OF PREVENTION AND LIQUIDATION OF EMERGENCY SITUATIONS**

(in version of RF Government Ordinances [N 335](#) of 27.05.2005,

[N 600](#) of 03.10.2006, [N 821](#) of 07.11.2008,

[N 219](#) of 10.03.2009, [N 577](#) of 16.07.2009,

[N 659](#) of 02.09.2010, [N 702](#) of 08.09.2010,

[N 48](#) of 04.02.2011, [N 50](#) of 04.02.2011,

[N 226](#) of 31.03.2011, [N 1101](#) of 22.12.2011,

[N 340](#) of 18.04.2012, [N 882](#) of 04.09.2012,

[N 1082](#) of 22.10.2012, [N 1128](#) of 01.11.2012,

[N 1179](#) of 19.11.2012, [N 476](#) of 05.06.2013,

In pursuance of the Federal [Law](#) "On protection of population and territories against natural and man-induced emergencies" and to improve the unified state system for prevention and elimination of emergency situations, the Government of the Russian Federation Ordinances:

1. To approve the attached [Regulation](#) on the unified state system for prevention and elimination of emergency situations.

2. The Ministry of the Russian Federation for Civil Defense Affairs, Emergencies and Disaster Relief upon agreement with the federal executive authorities shall put forward its proposals to the Government of the Russian Federation within a 6-months

period concerning vesting the federal executive authorities with the functions related to protection of population and territories against emergencies.

3. Based on requests of the Ministry of the Russian Federation for Civil Defense Affairs, Emergencies and Disaster Relief, the Ministry of Transport of the Russian Federation shall primarily provide for delivery of forces, facilities and special cargoes necessary to prevent and eliminate the emergencies to the emergency area as well as for their returning back at the expense of the funds allocated to the Ministry of the Russian Federation for Civil Defense Affairs, Emergencies and Disaster Relief for elimination of emergencies.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

4. While arranging and executing the activities related to elimination of emergencies, the Ministry of the Russian Federation for Civil Defense Affairs, Emergencies and Disaster Relief shall use the channels and facilities of the uniform telecommunication network according to the established procedure to control the forces of the unified state system for prevention and elimination of emergency situations.

5. The following documents shall be considered expired:

[Regulation](#) of the Government of the Russian Federation No. 1113 of November 5, 1995 "On the unified state system for prevention and elimination of emergency situations" (Code of laws of the Russian Federation, 1995, No.46, Art. 4459);

[Item 11](#) of Ordinance of the Government of the Russian Federation No. 462 of April 22, 1997 "On revision and amendment of some resolutions of the Government of the Russian Federation concerning civil aviation" (Code of laws of the Russian Federation, 1997, N 17, Art. 2011);

[Ordinance](#) of the Government of the Russian Federation No. 227 of April 10, 2002 "On revision and amendment of the Regulation on the unified state system for prevention and elimination of emergency situations" (Code of laws of the Russian Federation, 2002, No.15, Art. 1439).

Prime Minister  
of the Russian Federation  
M.KASIANOV

Approved by  
Resolution of the Government  
of the Russian Federation  
No. 794 of December 30, 2003

**PROVISION**  
**ON THE UNIFIED STATE SYSTEM FOR PREVENTION**  
**AND ELIMINATION OF EMERGENCY SITUATIONS**

(in version of RF Government Ordinances [N 335](#) of 27.05.2005,

[N 600](#) of 03.10.2006, [N 821](#) of 07.11.2008,  
[N 219](#) of 10.03.2009, [N 577](#) of 16.07.2009,  
[N 659](#) of 02.09.2010, [N 702](#) of 08.09.2010,  
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[N 226](#) of 31.03.2011, [N 1101](#) of 22.12.2011,  
[N 340](#) of 18.04.2012, [N 882](#) of 04.09.2012,  
[N 1082](#) of 22.10.2012, [N 1128](#) of 01.11.2012,  
[N 1179](#) of 19.11.2012, [N 476](#) of 05.06.2013,

1. The present Provision sets forth the procedure of arrangement and functioning of the unified state system for prevention and elimination of emergency situations (SSES), hereinafter referred to as the unified system.

2. The unified system unites the control bodies, efforts and facilities of the federal executive authorities, executive authorities of the Russian Federation subjects, local government bodies and organizations, the authorities of which comprise resolution of problems related to protection of population and territories against emergency situations, as well as carries out its activities in order to implement the tasks envisaged by the Federal [Law](#) "On protection of population and territories against natural and man-induced emergencies".

3. The Unified system consisting of functional and territorial subsystems is effective at the federal, interregional, regional, municipal, and facility levels.

(i.3, as stated in [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

4. The functional subsystems of the unified system are established by the executive authorities and authorized organizations as per [Appendix](#) in order to arrange activities related to protection of population and territories against emergencies against the emergencies in the field of activities conducted by these authorities and authorized organizations.

(in version of [Ordinance](#) of RF Government No. 219 dated 10.03.2009)

The structure, efforts and facilities of the functional subsystems as well as the procedure of their activities are set forth by their provisions approved by the heads of the federal executive authorities and authorized organizations having the functional subsystems of the unified system as agreed with the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters.

(in version of [Ordinance](#) of RF Government No. 219 dated 10.03.2009)

The provision on the functional subsystem of responding to and eliminating the consequences of accidents involving nuclear weapons in the Russian Federation, as well as the provisions on the other functional subsystems of the unified system established by the

federal executive authorities according to the decisions of the Government of the Russian Federation shall be approved by the Government of the Russian Federation upon presentations of the federal executive authorities agreed with the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

5. The territorial subsystems of the unified system are to be established in the subjects of the Russian Federation to prevent and eliminate the emergencies within their territories and comprise the units corresponding to administrative and territorial division of these territories.

The structure, efforts and facilities of the territorial subsystems, as well as the procedure of activities thereof are determined by their provisions approved by the executive authorities of the Russian Federation subjects according to the established procedure.

6. Coordination bodies, standing management bodies, routine management bodies, efforts and facilities, reserves of financial and material resources, as well as communication, annunciation and information support systems shall be established at every level of the unified system.

7. The coordination bodies of the unified system comprise:

at the federal level - the Governmental Commission on prevention and elimination of emergency situations and ensuring fire safety, commissions on prevention and elimination of emergency situations and ensuring fire safety of the federal executive authorities and authorized organizations, which have the functional subsystems of the unified system;

(in version of [Ordinance](#) of RF Government No. 219 dated 10.03.2009)

at the regional level (within the territory of the Russian Federation's subject) - the commission on prevention and elimination of emergency situations and ensuring fire safety of the executive authority of the Russian Federation's subject;

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

at the municipal level (within the territory of the municipal unit) - the commission on prevention and elimination of emergency situations and ensuring fire safety of the local government;

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

at the facilities' level - the Commission for prevention and elimination of emergency situations and ensuring fire safety of the organization.

Within the relevant federal district (interregional level) the authorized representative of the President of the Russian Federation in the federal district carries out (as appropriate) the functions and tasks related to ensuring coordination of the federal executive authorities' activities and arranging interfaces among the federal executive authorities and the public authorities of the Russian Federation subjects, local governments and non-governmental organizations in the field of protection of population and territories against emergencies.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

8. Formation, restructuring and abolishment of the commissions on prevention and elimination of emergency situations and ensuring fire safety, establishment of their competence, approval of managers and staff shall be made by the Government of the Russian Federation, federal executive authorities, executive authorities of the Russian Federation subjects, local governments and organizations accordingly.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

The competence of the commissions on prevention and elimination of emergency situations and ensuring fire safety, as well as the procedure of decision taking shall be specified in the relevant provisions or decisions on establishment thereof.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

The commissions on prevention and elimination of emergency situations and ensuring fire safety of federal executive authorities, executive authorities of the Russian Federation subjects, local governments and organizations shall be headed accordingly by the directors of the stated authorities and organizations or their deputies.

9. The major tasks of the commissions on prevention and elimination of emergency situations and ensuring fire safety according to their competence comprise:

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

a) development of proposals on implementation of the state policy in the field of prevention and elimination of emergency situations and ensuring fire safety;

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

b) coordination of activities of the unified system managerial bodies and forces;

c) ensuring consistence of the activities of federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations while resolving the tasks in the field of prevention and elimination of emergency situations and ensuring fire safety, as well as restoration and construction of residential houses, facilities of the housing and communal services, social sphere, industrial and engineering infrastructure damaged and destroyed in the result of emergencies;

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

d) review of issues related to involvement of the civil defense forces and facilities for arrangement and conducting of measures for prevention and elimination of emergency situations according to the procedure established by the federal law.

(item "d" was introduced by Ordinance of the RF Government No. 335 of 27.05.2005)

Other tasks may be assigned to the relevant commissions on prevention and elimination of emergency situations and ensuring fire safety by resolutions of the Government of the Russian Federation, federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations in compliance with the legislation of the Russian Federation, legislation of the Russian Federation's subjects and regulatory and legal acts of local governments.

10. The standing managerial bodies of the unified system comprise:

at the federal level - the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters, structural units of the

federal executive authorities and authorized organizations, which have the functional subsystems of the unified system to resolve the tasks in the field of protection of population and territories against emergencies and (or) civil defense;

(in version of [Ordinance](#) of RF Government No. 219 dated 10.03.2009)

at the interregional level - the territorial offices of the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters - the regional centers for civil defense affairs, emergency situations and relief of natural disasters (hereinafter referred to as regional centers);

at the regional level - territorial offices of the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters - the bodies specially authorized to resolve the issues related to civil defense and prevention and elimination of emergency situations in the Russian Federation's subjects (hereinafter referred to as the main offices of the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters in the Russian Federation's subjects);

- at the municipal level - the bodies specially authorized to resolve the tasks in the field of protection of population and territories against emergency situations and (or) civil defense functioning under the local governments;

- at the facilities' level - the structural units of organizations authorized to resolve the tasks in the field of protection of population and territories against emergency situations and (or) civil defense.

The standing managerial bodies of the unified system are to be established and carry out its activities according to the procedure stipulated by the legislation of the Russian Federation and other regulatory and legal acts.

The competence and authorities of the standing managerial bodies of the unified system are determined by the relevant provisions thereon or statutes of the mentioned managerial bodies.



Expert councils functioning under the standing managerial bodies of the unified system may be established to provide expert support in the field of protection of population and territories against emergency situations, ensuring fire safety and safety of people at water facilities.

(the paragraph was introduced by [Ordinance](#) of the RF Government No. 577 of 16.07.2009)

(i.10 in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

11. The day-to-day management bodies of the unified system comprise:

at the federal level - the National Crisis Management Center, crisis management centers (situation crisis centers), information centers, duty dispatching services of federal executive authorities and authorized organizations having the functional subsystems of the unified system;

at the interregional level - crisis management centers of the regional centers;

at the regional level - crisis management centers of the headquarters of the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters in the Russian Federation's subjects, information centers, duty dispatching services of the executive authorities of the Russian Federation's subjects and territorial offices of federal executive authorities;

at the municipal level - unified duty dispatching services of municipal entities;

at the facilities' level - duty dispatching services of organizations (facilities).

The day-to-day management bodies of the unified system are to be established and carry out its activities in compliance with the legislation of the Russian Federation.

The competence and authorities of the day-to-day management bodies of the unified system are determined by the relevant provisions thereon or statutes of the mentioned managerial bodies.

(i.11 in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

12. The unified system's managerial bodies depending on the situation are located in the stationary or mobile control stations equipped with the control hardware, facilities for

communication, annunciation and life support maintained in the state of continuous availability for use.

13. The manpower and facilities of the unified system comprise specially trained forces and facilities of the federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies, organizations and non-governmental associations intended and allotted (involved) for prevention and elimination of emergency situations.

The membership of the manpower and the content of facilities of the unified system shall be determined by the Government of the Russian Federation.

The civil defense manpower and facilities are involved for arrangement and conducting of measures aimed at prevention and elimination of emergency situations of federal and regional levels according to the procedure established by the federal law.

(the paragraph was introduced by [Ordinance](#) of the RF Government No. 335 of 27.05.2005)

14. The forces and facilities of every level of the unified system comprise continuously available forces and facilities intended for prompt responding to the emergencies and carrying out activities to eliminate the emergencies (hereinafter referred to as the continuously available forces ).

The emergency rescue services, emergency rescue units, other services and units equipped with the special machinery, equipment, outfit, tooling, and materials for the basis of the continuously available forces with due account taken to supporting emergency rescue and other necessity work in the emergency area within at least 3 days.

The list of continuously available forces of the federal level shall be approved by the Government of the Russian Federation upon presentation of the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters agreed with the interested federal executive authorities, executive authorities of the Russian Federation's subjects and organizations.

The list of continuously available forces of the territorial subsystems shall be approved by the executive authorities of the Russian Federation's subjects upon agreement with the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters.

The membership and the structure of the continuously available forces shall be determined by the federal executive authorities, executive authorities of the Russian Federation's subjects, local governments, organizations and non-governmental associations, which established such forces, depending on the tasks on prevention and elimination of emergency situations allotted thereupon.

15. Coordination of activities conducted by emergency rescue services, emergency rescue units, public associations involved in emergency rescue activities and acting within the whole territory or within the major part of the territory of the Russian Federation, as well as all types of fire prevention shall be exercised according to the established procedure by the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

Coordination of activities of emergency rescue services and emergency rescue units in the territories of the Russian Federation's subjects is exercised according to the established procedure by the headquarters of the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters in the Russian Federation's subjects.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

Coordination of activities of emergency rescue services and units at the territories of the municipal entities is carried out by the bodies specially authorized to resolve the tasks in the field of protection of population and territories against emergency situations and civil defense functioning under the local governments.

(the paragraph was introduced by [Ordinance](#) of the RF Government No. 335 of 27.05.2005)

16. Involvement of emergency rescue services and emergency rescue units for elimination of emergencies is carried out:

according to the plans on prevention and elimination of emergency situations at the facilities and territories maintained by the mentioned services and units;

according to the plans of interaction during elimination of emergency situations at other facilities and territories;

by decision of the federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies, organizations and non-governmental associations managing the activities of the mentioned services and units.

Involvement of professional emergency rescue services and emergency rescue units for elimination of emergency situations beyond the territory of the Russian Federation is to be carried out by decision of the Russian Federation Government in accordance with the international law standards based on international agreements of the Russian Federation.

Public emergency rescue units may be involved in accordance with the legislation of the Russian Federation in elimination of emergency situations and shall act under the supervision of the relevant managerial bodies of the unified system.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

17. Specially trained forces and facilities of the Armed Forces of the Russian Federation, other forces, military units and bodies fulfilling the defense-related tasks are involved to eliminate the emergencies according to the procedure established by the President of the Russian Federation.

The interior manpower and facilities of the Russia Federation including territorial bodies are used while eliminating the emergencies in accordance with the tasks allotted on them by laws and other regulatory and legal acts of the Russian Federation.

18. Training of employees of federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations specially authorized to resolve the tasks related to prevention and elimination of emergency situations and incorporated into the managerial bodies of the unified system shall be

arranged according to the procedure established by the Government of the Russian Federation.

The Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters exercises methodical guidance, coordination and monitoring of the population training in the field of emergency situations' protection.

19. Preparedness of emergency rescue services and emergency rescue units for responding to emergency situations and conducting of activities to eliminate such situations shall be checked in the course of certification, as well as during inspections performed (within the scope of one's authorities) by the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters and its territorial bodies, state supervision and control bodies as well as federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations establishing the mentioned services and units.

(i.19 in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

20. The following stocks are used to eliminate the emergencies:

emergency fund of the Government of the Russian Federation for prevention and elimination of emergency situations and consequences of natural disasters;

stocks of valuable property to provide for necessity work on elimination of consequences of emergency situations available as part of the state material reserve;

reserves of financial and material resources of the federal executive authorities;

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

reserves of financial and material resources of the Russian Federation's subjects, local government bodies and organizations.

Procedure of formation, utilization and replenishment of financial and material resources is determined by the legislation of the Russian Federation, legislation of the Russian Federation's subjects and regulatory and legal acts of local government bodies and organizations.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

The nomenclature and the scope of reserves of material resources for elimination of emergency situations as well as inspection of their formation, storage, utilization and replenishment shall be established by the authority, which has created them.

21. The unified system is controlled by means of communication and annunciation systems constituting organizational and technical integration of forces, communication and annunciation facilities, broadcast networks, channels of the general purpose communication networks and departmental communication networks ensuring that the information and annunciation signals are brought to the notice of the managerial bodies, unified system's forces and population.

Priority use of any communication networks and facilities, suspension or restriction of usage of these communication networks and facilities during emergency situations shall be made according to the procedure established by the Government of the Russian Federation.

(the paragraph was introduced by [Ordinance](#) of the RF Government No. 335 of 27.05.2005)

22. Information support in the unified system is enabled by means of the automated information control system representing a totality of engineered systems, communication and annunciation means, automation and information resources ensuring data exchange, preparation, collection, storage, processing, analysis and transmission of information.

Uniform number to call emergency on-line services "112" and the number for receiving the messages about fires and emergencies fixed by the federal executive authority in the field of communications are used to receive the messages about emergencies including those caused by fires.

(in version of [Ordinance](#) of RF Government No. 1101 dated 22.12.2011)

Collection and exchange of information in the field of protection of population and territories against emergency situations and ensuring fire safety are carried out by the federal executive authorities, executive authorities of the Russian Federation's subjects,

local government bodies and organizations according to the procedure established by the Government of the Russian Federation.

The periods and formats of presenting the stated information are established by the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters upon agreement with the federal executive authorities and executive authorities of the Russian Federation's subjects.

Exchange of information with the foreign countries is accomplished in accordance with the international agreements.

23. Conducting of activities aimed at prevention and elimination of emergency situations in the framework of the unified system is accomplished based on the federal action plan on prevention and elimination of emergency situations, interregional plans of interfaces of the Russian Federation's subjects, as well as action plans of federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

The Ministry of the Russian Federation for Civil Defense, Emergency Situations and the Relief of Natural Disasters carries out organizational and methodical management of activity planning in the framework of the unified system.

24. If there is no threat of emergencies at the facilities, territories or water areas, the managerial bodies and the forces of the unified system shall function in their routine activity mode.

One of the following functioning modes may be established for the relevant managerial bodies and forces of the unified system by decisions of the heads of federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations, on the territory of which emergency situations may occur or have occurred or authorities of which comprise elimination of emergency situations:

a) high availability mode - when there is a threat of emergency situations;

b) emergency mode - during occurrence and elimination of emergency situations.

25. The decisions of heads of federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations on introduction of the high availability or emergency modes for the relevant managerial bodies and forces of the unified system determine:

a) the situations, which served a basis for introduction of the high availability or emergency modes;

b) the boundaries of the territory, on which an emergency situation may occur or the boundaries of the emergency area;

c) manpower and facilities involved for the activities related to prevention and elimination of the emergency situation;

d) a list of measures taken to ensure protection of population against an emergency or arrangement of activities on elimination thereof;

e) the officials responsible for implementation of the emergency prevention activities or a supervisory of the emergency elimination activities.

The heads of federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations shall provide information to the population through the mass media and other communication channels about introduction of the relevant functioning modes of managerial bodies and forces of the unified system within the specific territory, as well as about the measures taken to ensure safety of the population.

26. After elimination of the circumstances, which served a basis for introduction of the high availability or emergency modes at the relevant territories, the heads of federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations cancel the established functioning modes of managerial bodies and forces of the unified system.

27. If there is a threat of occurrence or in case of occurrence of emergencies of interregional and federal nature, the functioning modes (regimes) of managerial bodies and



forces of the relevant subsystems of the unified system may be established by decisions of the Governmental Commission on prevention and elimination of emergency situations and fire safety assurance.

(i.27 in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

28. The major activities conducted by the managerial bodies and forces of the unified system comprise:

a) in the day-to-day activity mode:

studying the state of the environment and forecasting of emergency situations;

collection, processing and exchange of information conducted [according to the established procedure](#) and pertaining to protection of population and territories against emergencies against emergency situations and ensuring of fire safety;

development and implementation of target and scientific and engineering programs and measures aimed at prevention of emergencies and ensuring of fire safety;

planning of actions to be taken by the managerial bodies and forces of the unified system, arrangement of their activities' preparation and support;

training of population to act in emergency situations;

propaganda of knowledge in the field of protection of population and territories against emergency situations and fire safety assurance;

management of formation, allocation, storage and replenishment of material resource reserves for elimination of emergency situations;

performance (within their authorities) of the state review, supervision and inspection in the field of protection of population and territories against emergency situations and fire safety assurance;

providing the necessary types of insurance within their authorities;

taking measures to prepare population, material and cultural values for evacuation to the safe areas, their allocation and return accordingly to their habitual residence or storage, as well as life support of population in case of emergencies;

keeping statistic records on emergency situations, participation in investigation of the accidents and disasters' causes, as well as taking measures to eliminate the causes of such accidents and disasters;

b) in the high availability mode:

strengthening of environmental monitoring, forecasting of emergencies and consequences thereof;

introduction of twenty-four-hour duty watch of supervisors and officials from the managerial bodies and forces of the unified system at stationary control facilities;

continuous collection, processing and transmission of the data on the predicted emergency situations to the unified system's managerial bodies and forces, providing information to the population concerning techniques and means of protection against emergencies;

taking of prompt actions to prevent occurrence and development of emergency situations, reduce the scope of damages and losses during accidents, as well as strengthen the stability and safety of the organizations' functioning during emergencies;

specification of action (interaction) plans on prevention and elimination of emergency situations as well as other documents;

when necessary, bringing the manpower and facilities of the unified system into the state of readiness to respond to emergencies, forming of task forces and arrangement of their moving out to the expected circuits of actions;

when necessary, replenishment of material resources' reserves formed for elimination of emergency situations;

conducting of evacuation measures when necessary;

c) in the emergency situation mode:

continuous environmental monitoring, prediction of development of the emergencies occurred and consequences thereof;

notification of the heads of federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations as well as population about the emergency situations occurred;

taking measures to protect population and territories against emergencies;

arrangement of activities aimed at elimination of emergency situations and comprehensive support to the actions of the unified systems' manpower and facilities, maintaining of public order during conducting thereof, as well as involvement of public organizations and population (according to the established procedure) in elimination of the emergencies occurred when necessary;

continuous collection, analysis and exchange of information about the situation in the emergency area and in the course of the emergency elimination activities;

arrangement and maintaining of continuous interaction among federal executive authorities, executive authorities of the Russian Federation's subjects, local government bodies and organizations in the aspects related to elimination of emergency situations and consequences thereof;

taking measures to ensure life support of population in case of emergencies.

29. When introducing the emergency mode for the circumstances envisaged in item "a" of Article 3 of the Federal Constitutional Law "On the Emergency State", a high availability mode shall be established for managerial bodies and forces of the relevant subsystems of the unified system or an emergency situation mode when the emergency mode is introduced for the circumstances envisaged in item "b" of the stated article.

The managerial bodies and forces of the unified system are functioning in the emergency situation mode with due account taken to the specific legal regime of the activities conducted by public authorities, local government bodies and organizations.

29(1). When introducing the high availability mode or the emergency mode depending on the factors affecting safety of the population vital activities and requiring taking additional measures to protect population and territories against an emergency and pursuant to items 3 and 4 of Article 4.1 of the Federal Law "On protection of population

and territories against natural and man-induced emergencies", one of the following emergency response levels shall be established (hereinafter referred to as a response level):

facilities' response level;

local response level;

regional (intermunicipal) response level;

federal response level;

special response level.

(i. 29(1) was introduced by [Ordinance](#) of the RF Government No. 1179 of 19.11.2012)

29(2). When introducing the high availability mode or the emergency situation mode, as well as when the response level is assigned for the relevant managerial bodies and forces of the unified system, a public authority or an official specified in [items 3 and 4 of Article 4.1](#) of the Federal Law "On protection of population and territories against natural and man-induced emergencies" may appoint the supervisor of emergency elimination activities and take additional measures to protect population and territories against emergencies in accordance with [item 5](#) of the mentioned article.

The supervisor of the emergency elimination activities should prepare his proposals for a public authority or an official stated in [items 3 and 4 of Article 4.1](#) of the Federal Law "On protection of population and territories against natural and man-induced emergencies" pertaining to taking of additional measures envisaged by [the first line](#) of this item.

The procedure of implementation and cancellation of the mentioned additional measures on protection of population and territories against emergency situations is set forth by the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters.

(i. 29(2) was introduced by [Ordinance](#) of the RF Government No. 1179 of 19.11.2012)

29(3). When canceling the high availability or emergency modes as well as when eliminating the circumstances served as a basis for establishing the response level, a public authority or an official specified by items 3 and 4 of Article 4.1 of the Federal Law "On protection of population and territories against natural and man-induced emergencies" cancels the established response levels.

(i. 29(3) was introduced by Ordinance of the RF Government No. 1179 of 19.11.2012)

30. Elimination of emergencies:

of local nature is enabled by personnel and facilities of the organization;

of municipal nature is enabled by personnel and facilities of local government bodies;

of intermunicipal and regional nature is enabled by personnel and facilities of local government bodies, executive authorities of the Russian Federation's subjects, which appeared to be in the emergency area;

of interregional and federal nature is enabled by personnel and facilities of executive authorities of the Russian Federation's subjects, which appeared to be in the emergency area.

If the mentioned personnel and facilities turn out to be insufficient, the personnel and facilities of federal executive authorities should be involved according to the established procedure.

(i.30 in version of Ordinance of RF Government No. 577 dated 16.07.2009)

31. Expired. - Ordinance of RF Government No. 577 of 16.07.2009

32. Management of forces and means engaged in the emergency situations' response works and arrangement of their interaction is performed by the emergency situation response work managers.

The heads of emergency rescue services and emergency rescue units, who were the first to arrive in the emergency areas shall take on the authorities of the emergency elimination activities' supervisors and execute them until arrival of the emergency

elimination activities' supervisors specified by the legislation of the Russian Federation and the legislation of the Russian Federation's subjects, the plans on prevention and elimination of emergency situations or appointed by the public authorities, local government bodies, heads of organizations, the authorities of which comprise elimination of emergencies.

Supervisors of emergency elimination activities upon agreement with executive authorities of the Russian Federation's subjects, local government bodies and organizations, on the territories of which an emergency has occurred, shall identify the boundaries of the emergency area, the procedure and peculiarities of actions to confine the emergency, as well as take decisions on conducting emergency rescue and other necessity work.

The decisions of the emergency elimination activities' supervisors are binding for all citizens and organizations in the emergency situation area unless otherwise envisaged by the Russian Federation Laws.

33. Expired. - [Ordinance](#) of RF Government No. 1179 of 19.11.2012

34. Financial support of the unified system's functioning and the measures on prevention and elimination of emergency situations are enabled at the expense of the relevant budgets and property owners (users) in accordance with the legislation of the Russian Federation.

Organizations of all ownership patterns participate in elimination of emergency situations at their own expense.

Financing of the target programs on protection of population and territories against emergency situations and ensuring of the stable functioning of organizations are enabled in accordance with the legislation of the Russian Federation and the legislation of the Russian Federation's subjects.

Allocation of funds to finance the measures on elimination of emergency situations from the emergency fund of the Government of the Russian Federation for prevention and

elimination of emergency situations and consequences of natural disasters is enabled according to the procedure established by the Government of the Russian Federation.

For the sake of prompt elimination of the emergency consequences, the Ministry of the Russian Federation for Civil Defense Affairs, Emergency Situations and Relief of Natural Disasters may use (as appropriate) the target financial reserve for prevention and elimination of emergency situations consequences at the industrial enterprises, in construction and transport industries.

(i.34 in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

35. Taking of valuable property from the government material reserve intended for support of the necessity work during elimination of the emergency consequences shall be made according to the Federal [Law](#) "On the government material reserve" and other regulatory legal acts.

36. The procedure for arrangement and execution of activities aimed at preventing fires and their immediate extinguishing, as well as conducting of emergency rescue activities entrusted to the fire prevention unit is set forth by legislative and other regulatory and legal acts in the field of fire safety including technical regulations.

(in version of [Ordinance](#) of RF Government No. 335 dated 27.05.2005)

Extinguishing of fires in forests is carried out in accordance with the legislation of the Russian Federation.

37. The international humanitarian aid to the states, on the territories of which emergency situations have occurred, is provided in compliance with international agreements of the Russian Federation according to the procedure established by the Government of the Russian Federation.

Attachment  
to the Provisions on the Unified  
State System  
for Prevention and Elimination  
of Emergency Situations

LIST OF FUNCTIONAL SUBSYSTEMS OF THE  
UNIFIED STATE SYSTEM FOR PREVENTION AND ELIMINATION OF  
EMERGENCY SITUATIONS FORMED BY FEDERAL EXECUTIVE AUTHORITIES  
AND AUTHORIZED ORGANIZATIONS

(in version of RF Government Ordinances [N 335](#) of 27.05.2005,

[N 600](#) of 03.10.2006, [N 821](#) of 07.11.2008,  
[N 219](#) of 10.03.2009, [N 577](#) of 16.07.2009,  
[N 659](#) of 02.09.2010, [N 702](#) of 08.09.2010,  
[N 48](#) of 04.02.2011, [N 50](#) of 04.02.2011,  
[N 226](#) of 31.03.2011, [N 340](#) of 18.04.2012,  
[N 882](#) of 04.09.2012, [N 1082](#) of 22.10.2012,  
[N 1128](#) of 01.11.2012, [N 476](#) of 05.06.2013,

Ministry of Internal Affairs of Russia

Functional subsystem for protection of public order

Emergency Control Ministry of the Russian Federation

Functional subsystems for:

monitoring, laboratory monitoring and forecasting of emergencies;



prevention and extinguishing of fires;

prevention and elimination of emergency situations at underwater potentially hazardous facilities in the inland waters and territorial sea of the Russian Federation;

coordination of activities related to searching for and rescuing of people in the inland waters and territorial sea of the Russian Federation

#### Ministry of Defense of Russia

Functional subsystem for prevention and elimination of emergency situations of the Armed Forces of the Russian Federation

#### Spetsstroy of Russia

Functional subsystems for:

restoration of specific facilities in the emergency area;

prevention and elimination of emergency situations in the field of activities carried out by Spetsstroy of Russia

(in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

#### The Public Health Ministry of Russia

(in version of [Ordinance](#) of RF Government No. 882 dated 04.09.2012)

Functional subsystems of:

the All-Russian Disaster Medicine Service;

the medical and sanitary aid to the persons injured during emergencies in the organizations (facilities) being under the jurisdiction of the FMBA of Russia, as well as organizations and territories serviced by the FMBA of Russia;

reserves of medical resources;  
sanitary and epidemiological situation supervision

Ministry of Labor of Russia

(introduced by [Ordinance](#) of RF Government No. 882 of 04.09.2012)

Functional subsystem for social protection of population affected by emergencies

of the Ministry of Education and Science of Russia

(in version of [Ordinance](#) of RF Government No. 702 dated 08.09.2010)

Functional subsystems for:

prevention and elimination of emergency situations in the field of activities carried out by the Ministry of Education and Science of Russia;

prevention and elimination of emergency situations in the field of activities carried out by Rospatent.

Ministry of Natural Resources of Russia

(in version of [Ordinance](#) of RF Government No. 219 dated 10.03.2009)

Functional subsystems for:

anti-highwater measures and safety of hydraulic engineering structures being under the jurisdiction of the Russian Water Resources' Agency;

monitoring of the subsoil state (Rosnedra);

observation, evaluation and prediction of hazardous hydrometeorological and heliogeophysical phenomena and contaminations of the environment (Rosgidromet);

(in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

tsunami warnings (Rosgidromet jointly with the Geophysical Service of the Russian Academy of Sciences, the Ministry for Emergencies of Russia, Mincomsvyaz of Russia, administrations of the Russian Federation's subjects in the Far-Eastern Region);

lines Nos. six and seven expired. - [Ordinance](#) of RF Government No. 48 of 04.02.2011

of the federal state environmental supervision (Rosprirodnadzor);

(the paragraph was introduced by [Ordinance](#) of the RF Government No. 48 of 04.02.2011) in version of [Ordinance](#) of RF Government No. 476 dated 05.06.2013)

protection of forests against fires and pests and forest diseases (Rosleskhoz)

(the paragraph was introduced by [Ordinance](#) of the RF Government No. 1128 of 01.11.2012)

#### Ministry of Industrial Trade of Russia

(in version of [Ordinance](#) of RF Government No. 219 dated 10.03.2009)

Functional subsystems for:

prevention and elimination of emergency situations in the organizations (facilities) under the jurisdiction of the Ministry of Industrial trade of Russia and Rosstandard;

(in version of Ordinances of the RF Government [N 577](#) of 16.07.2009, [N 659](#) of 02.09.2010)

prevention and elimination of emergency situations in the organizations (facilities) of the defense and industrial sector;

(in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

prevention and elimination of emergency situations in the organizations (facilities) of the civil industries;

(in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

prevention and elimination of emergency situations in the organizations (facilities) for destruction of chemical weapons;

(in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

### Ministry of Transport of Russia

Functional subsystems for:

transport support during elimination of emergency situations;

arrangement and coordination of activities of searching and emergency rescue services (both Russian and foreign) while searching for and rescuing of people and vessels being in distress at sea in the emergency rescue areas of the Russian Federation (Rosmorrechflot);

(in version of [Ordinance](#) of RF Government No. 600 dated 03.10.2006)

arrangement of activities on prevention and elimination of oil and oil products' spillages in the sea from vessels and facilities independently of their departmental and national origin (Rosmorrechflot);

(in version of [Ordinance](#) of RF Government No. 600 dated 03.10.2006)

arrangement of activities on prevention and elimination of oil and oil products' spillages in the internal waterways from vessels and facilities of marine and river transport (Rosmorrechflot);

(in version of [Ordinance](#) of RF Government No. 600 dated 03.10.2006)

searching and emergency rescue support of civil aviation flights (Rosaeronavigation jointly with Rosaviation);

(in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

prevention and elimination of emergency situations at railway transport  
(Roszheldor)

(in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

Mincomsvyaz of Russia

(in version of [Ordinance](#) of RF Government No. 219 dated 10.03.2009)

Functional subsystems for:

informational and process infrastructure;

telecommunication and mail service

Ministry of Agriculture of Russia

Functional subsystems for:

protection of agricultural animals;

protection of agricultural plants;

prevention and elimination of emergency situations in the organizations (facilities)  
under the jurisdiction and incorporated into the activities' scope of the Ministry of  
Agriculture of Russia;

(in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

the line is removed. - [Ordinance](#) of RF Government No. 50 of 04.02.2011

prevention and elimination of emergency situations in the organizations (facilities)  
under the jurisdiction or incorporated into the activities' scope of Rosrybolovstvo;

(the paragraph was introduced by [Ordinance](#) of the RF Government No. 1082 of  
22.10.2012)

## Ministry for Economic Development of Russia

Functional subsystem of the government material reserve

### Minregion of Russia

Functional subsystems for:

protection of cities, settlements against accidents, catastrophes and natural disasters;

prevention and elimination of emergency situations in the organizations (facilities)

under the jurisdiction and incorporated into the activities' scope of the Minregion of Russia;

(in version of Ordinances of the RF Government [N 821](#) of 07.11.2008, [N 577](#) of 16.07.2009)

### State Corporation Rosatom

(in version of [Ordinance](#) of RF Government No. 219 dated 10.03.2009)

Functional subsystem for prevention and elimination of emergency situations in the organizations (facilities) under the jurisdiction and incorporated into the activities' scope of the State Corporation Rosatom

(in version of [Ordinance](#) of RF Government No. 577 dated 16.07.2009)

### Gosgidromet

Removed. - [Ordinance](#) of RF Government No. 219 of 10.03.2009

Rostekhnadzor

Removed. - [Ordinance](#) of RF Government No. 219 of 10.03.2009

Minenergo of Russia

(in version of [Ordinance](#) of RF Government No. 226 dated 31.03.2011)

Functional subsystem for prevention and elimination of emergency situations in the organizations (facilities) of the fuel and energy sector as well as in the organizations (facilities) being under the jurisdiction of the Ministry of Energy (Minenergo) of Russia

Rosrybolovstvo (Russian Fishery)

Removed. - [Ordinance](#) of RF Government No. 1082 of 22.10.2012

Rosleskhoz (Russian Forestry)

Removed. - [Ordinance](#) of RF Government No. 1128 of 01.11.2012

Rostekhnadzor

(introduced by Ordinance of RF Government No. 48 of 04.02.2011)

Functional subsystems for:

monitoring of nuclear- and radiation hazardous facilities;

monitoring of chemically hazardous and explosion-and-fire-hazardous facilities

## Roskosmos

(introduced by Ordinance of RF Government No. 340 of 18.04.2012)

Functional subsystem for monitoring of the critical facilities (organizations) being under the jurisdiction or incorporated into the activities' scope of Roskosmos (Russian Space Agency).

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